

**SANTA ROSA COUNTY, FLORIDA
FINANCIAL STATEMENTS**

SEPTEMBER 30, 2006

**Santa Rosa County, Florida
FINANCIAL STATEMENTS
September 30, 2006**

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INDEPENDENT AUDITOR'S REPORT

Honorable Board of County Commissioners
Honorable Mary M. Johnson, Clerk and Accountant to the
Board of County Commissioners
Santa Rosa County, Florida

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Santa Rosa County, Florida, as of and for the year ended September 30, 2006, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Santa Rosa County, Florida's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above, present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Santa Rosa County, Florida, as of September 30, 2006, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 26, 2007 on our consideration of Santa Rosa County, Florida's internal control over financial reporting and on our tests of its compliance with certain laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of

internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis on pages 5 through 11 and budgetary comparison information on pages 47 through 52 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

O'Sullivan Creel, LLP

January 26, 2007

MANAGEMENT'S DISCUSSION AND ANALYSIS

Santa Rosa County, Florida
MANAGEMENT DISCUSSION AND ANALYSIS
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Management's discussion and analysis provides an objective and easily readable analysis of the County's financial activities. The analysis provides summary financial information for the County and should be read in conjunction with the County's financial statements.

OVERVIEW OF THE FINANCIAL STATEMENTS

The County's basic financial statements comprise three components; 1) *Government-wide financial statements*, 2) *Fund financial statements*, and 3) *Notes to the financial statements*. The *Government-wide financial statements* present an overall picture of the County's financial position and results of operations. The *Fund financial statements* present financial information for the County's major funds and non-major funds in the aggregate. The *Notes to the financial statements* provide additional information essential to a full understanding of the data provided in the Government-wide and Fund financial statements. This report also contains other supplementary information in addition to the basic financial statements.

The *Government-wide financial statements* are the **statement of net assets** and the **statement of activities**. These statements use accounting methods similar to those used by private-sector companies. Emphasis is placed on the net assets of governmental activities and business-type activities and the change in net assets. Governmental Activities are primarily supported by property taxes, sales taxes, federal and state grants, and state shared revenues. Business-type Activities are supported by charges to the users of those activities, such as water and sewer service charges.

The **statement of net assets** presents information on all assets and liabilities of the County, with the difference between assets and liabilities reported as net assets. Net assets are reported in three categories: 1) invested in capital assets, net of related debt, 2) restricted, and 3) unrestricted. Assets, liabilities, and net assets are reported for all Governmental Activities separate from the assets, liabilities and net assets of Business-type Activities.

The **statement of activities** presents information on all revenues and expenses of the County and the change in net assets. Expenses are reported by major function and program revenues relating to those functions are reported, providing the net cost of all functions provided by the County. To assist in understanding the County's operations, expenses have been reported as governmental activities or business-type activities. Governmental Activities financed by the County include public safety, physical environment, transportation, economic environment, human services, culture and recreation, and general government services. Business-type Activities financed by user charges include water and sewer services, solid waste disposal, and hangar and industrial park leases.

Fund financial statements present financial information for governmental funds and proprietary funds. These statements provide financial information for the major funds of the County. Governmental fund financial statements provide information on the current assets and liabilities of the funds, changes in current financial resources (revenues and expenditures), and current available resources. The proprietary funds financial statements provide information on all assets and liabilities of the funds, changes in the economic resources (revenues and expenses), and total economic resources.

Fund financial statements include a **balance sheet** and a **statement of revenues, expenditures, and changes in fund balances** for all governmental funds. A **statement of revenues, expenditures, and changes in fund balances - budget and actual**, is provided for the County's General Fund and major governmental funds as required supplemental information. For the proprietary funds, which include an internal service fund in addition

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to business-type activities, a **statement of net assets**; a **statement of revenues, expenses, and changes in fund net assets**; and a **statement of cash flows** are presented. *Fund financial statements* provide more detailed information about the County's activities. Individual funds are established by the County to track revenues that are restricted to certain uses, comply with legal requirements, or account for the use of state and federal grants.

The *government-wide financial statements* and the *fund financial statements* provide different *pictures* of the County. The government-wide financial statements provide an overall picture of the County's financial standing, split between Governmental Activities and Business-type Activities. These statements are comparable to private-sector companies and give a good understanding of the County's overall financial health and how the County paid for the various activities, or functions, provided by the County. All assets of the County, including buildings, tangible property, land, roads, bridges, and similar infrastructure are reported in the **statement of net assets**. All liabilities, including principal outstanding on bonds, capital leases, and future employee benefits obligated but not paid by the County, are included. The **statement of activities** includes depreciation on all long lived assets of the County. The *fund financial statements* provide a picture of the major funds of the County and a column for all non-major funds. In the case of governmental activities, outlays for long lived assets are reported as expenditures and long-term liabilities are not included in the fund financial statements. Reconciliations are provided from the *fund financial statements* to the *government-wide financial statements* to facilitate a comparison between governmental funds and governmental activities. *Notes to the financial statements* provide additional detail concerning the financial activities and financial balances of the County. Additional information about the accounting practices of the County, investments of the County, long-term debt, and pension plans are some of the items included in the *notes to the financial statements*.

ANALYSIS OF FINANCIAL POSITION AND RESULTS OF OPERATIONS

Government-Wide Financial Analysis

Net assets may serve over time as a useful indicator of government's financial position. In the case of the County, assets exceeded liabilities by \$99 million as of September 30, 2006.

The largest portion of the County's net assets (78 %) reflects its investments in capital assets (e.g., land, buildings, equipment, improvements, construction in progress and infrastructure), less any debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

At the end of the current fiscal year, the County is able to report positive balances in all three categories of net assets, both for the County as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

There was an increase in net assets from governmental activities of \$13.9 million. This consisted of an increase of \$16.8 million to invested in capital assets net of related debt, a decrease of \$5.6 million to unrestricted net assets and an increase of \$2.7 million to restricted net assets. The primary reason for this net increase was the prior period adjustment to put the jail on the books. Without this adjustment the net change in net assets was a decrease of only \$334,000.

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There was an increase in net assets from business-type activities of \$4.5 million. This consisted of an increase of \$8.4 million to invested in capital assets net of related debt, a decrease of \$4 million to unrestricted net assets and an increase of \$0.1 million to restricted net assets. The primary reasons for this net increase was the grant revenues for the airport expansion, transfers into the industrial park, continued net income at the landfill and water and sewer revenues being restored following the hurricanes.

Following is a comparative statement of net assets (amounts expressed in thousands):

	<u>Governmental</u> <u>Activities</u>		<u>Business-type</u> <u>Activities</u>		<u>Total</u>	
	<u>2006</u>	<u>2005</u>	<u>2006</u>	<u>2005</u>	<u>2006</u>	<u>2005</u>
Current and other assets	\$ 56,274	\$ 54,196	\$ 11,727	\$ 13,711	\$ 68,001	\$ 67,907
Capital assets	<u>64,849</u>	<u>48,583</u>	<u>17,438</u>	<u>9,172</u>	<u>82,287</u>	<u>57,755</u>
Total assets	121,123	102,779	29,165	22,883	150,288	125,662
Long-term liabilities outstanding	23,241	19,168	10,496	10,378	33,737	29,546
Other liabilities	<u>15,636</u>	<u>15,291</u>	<u>1,883</u>	<u>258</u>	<u>17,519</u>	<u>15,549</u>
Total liabilities	<u>38,877</u>	<u>34,459</u>	<u>12,379</u>	<u>10,636</u>	<u>51,256</u>	<u>45,095</u>
Net Assets:						
Invested in capital assets, net of related debt	62,346	45,515	15,041	6,590	77,387	52,105
Restricted	11,872	9,210	1,521	1,409	13,393	10,619
Unrestricted	<u>8,028</u>	<u>13,595</u>	<u>224</u>	<u>4,248</u>	<u>8,252</u>	<u>17,843</u>
Total net assets	<u>\$ 82,246</u>	<u>\$ 68,320</u>	<u>\$ 16,786</u>	<u>\$ 12,247</u>	<u>\$ 99,032</u>	<u>\$ 80,567</u>

Financial Analysis of Governmental Funds

The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing financing requirements. Unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. The County's governmental funds reported combined ending fund balances of \$40.8 million (69% is unreserved), an increase of \$3.2 from last year. The bulk of the increase was from the proceeds of two new debt issues reduced by net transfers out to proprietary funds.

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Following is a comparative statement of changes in net assets (amounts expressed in thousands):

	Governmental		Business-type		Total	
	Activities		Activities			
	2006	2005	2006	2005	2006	2005
Revenues:						
Program revenues						
Charges for services	\$ 19,616	\$ 22,024	\$ 5,691	\$ 4,726	\$ 25,307	\$ 26,750
Operating grants & contributions	31,813	69,710	-	-	31,813	69,710
Capital grants & contributions	3,000	796	883	84	3,883	880
General revenues:						
Property tax	44,801	37,444	-	-	44,801	37,444
Sales, use and fuel tax	4,517	4,593	-	-	4,517	4,593
Franchise fees	4,643	-	-	-	4,643	-
Communication services	1,296	1,120	-	-	1,296	1,120
Grants & contributions	13,703	14,120	-	-	13,703	14,120
Investment earnings	2,282	725	527	323	2,809	1,048
Other	<u>1,692</u>	<u>6,876</u>	<u>265</u>	<u>468</u>	<u>1,957</u>	<u>7,344</u>
Total revenues	<u>127,363</u>	<u>157,408</u>	<u>7,366</u>	<u>5,601</u>	<u>134,729</u>	<u>163,009</u>
Expenses:						
General government	30,163	32,262	-	-	30,163	32,262
Public safety	44,252	102,785	-	-	44,252	102,785
Physical environment	21,245	2,996	-	-	21,245	2,996
Transportation	17,990	14,417	-	-	17,990	14,417
Economic environment	3,223	1,918	-	-	3,223	1,918
Human services	4,258	4,066	-	-	4,258	4,066
Culture and recreation	3,912	2,608	-	-	3,912	2,608
Interest on long-term debt	433	347	-	-	433	347
Loss on disposal of assets	-	142	-	-	-	142
Water and sewer	-	-	1,680	996	1,680	996
Airport	-	-	218	213	218	213
Industrial park	-	-	84	43	84	43
Landfill	-	-	<u>3,067</u>	<u>2,833</u>	<u>3,067</u>	<u>2,833</u>
Total expenses	<u>125,476</u>	<u>161,541</u>	<u>5,049</u>	<u>4,085</u>	<u>130,525</u>	<u>165,626</u>
Increase in net assets						
before transfers	1,887	(4,133)	2,317	1,516	4,204	(2,617)
Transfers	<u>(2,222)</u>	<u>463</u>	<u>2,222</u>	<u>(463)</u>	<u>-</u>	<u>-</u>
Change in net assets	(335)	(3,670)	4,539	1,053	4,204	(2,617)
Net assets, beg. of year	68,320	71,990	12,247	11,330	80,567	83,320
Prior period adjustment	<u>14,261</u>	<u>-</u>	<u>-</u>	<u>(136)</u>	<u>14,261</u>	<u>(136)</u>
Net assets,						
beg. of year, restated	<u>82,581</u>	<u>71,990</u>	<u>12,247</u>	<u>11,194</u>	<u>94,828</u>	<u>83,184</u>
Net assets, end of year	<u>\$ 82,246</u>	<u>\$ 68,320</u>	<u>\$ 16,786</u>	<u>\$ 12,247</u>	<u>\$ 99,032</u>	<u>\$ 80,567</u>

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The General fund is the primary operating fund of the County. Expenditures exceeded revenues by \$300,000. Given there were revenues and expenses of \$63 million this was near break even.

The Road and Bridge fund accounts for fuel and other taxes designated for road improvements. During the year expenditures exceeded revenues by \$1.8 million. Planned net operating transfers reduced this deficit by \$4 million.

The Electricity Franchise Fee fund is used to finance many projects. Transfers of \$7.8 million from this fund were made to the Road and Bridge fund, the Industrial Park fund and all the District Capital Improvement funds.

The MSBU (Municipal Service Benefit Unit) fund is used to track revenues and expenditures relating to the capital improvement projects for specific areas of the county financed by special assessments to the property owners of those areas. The Navarre Beach Renourishment Project was partially funded by approximately \$10 million in federal grants.

Financial Analysis of Proprietary Funds

The Navarre Beach fund accounts for the operations of the Navarre Beach water and sewer system. Operating revenues are back to near normal levels following the 56% decrease in the prior year due to the destruction caused by Hurricanes Ivan, Dennis, Katrina and Rita.

The Landfill fund is used to account for the solid waste disposal operations at the County landfills. The continued hurricane clean up efforts resulted in a continued increase in revenues of \$1.5 million from two years ago. Overall there was an increase to net assets of \$1.5 million to further reduce the accumulated deficits of prior years.

Budgetary Analysis

The General fund budget was increased by \$5.7 million from the original budget (an increase of 9%). The significant changes are summarized as follows:

- \$ 785,000 OTTED grant.
- \$ 1,100,000 Defense Infrastructure grant
- \$ 120,125 Homeland Security grant
- \$ 477,500 Farmland Protection Program grant
- \$ 106,500 Touch screen voting machines
- \$ 294,256 Mobile Command vehicle

Actual expenditures were less than the final budgeted expenditures by \$7.5 million. The reason for this variance is that the Board did not spend 1) \$477,500 for the Farm Land Protection Program grant, 2) \$800,000 for the Defense Infrastructure grant, 3) \$500,000 in operating expenditures for the Sheriff, 4) \$700,000 in capital asset expenditures that were not made and 5) \$767,000 in operating expenditures for the Clerk.

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CAPITAL ASSET AND LONG-TERM DEBT ACTIVITY

As of September 30, 2006 the County had \$82.3 million invested in a broad range of capital assets, including land, buildings, equipment, park facilities, roads and other infrastructure. (See table below.) This amount represents a net increase (including additions, discoveries and deductions) of over \$24.5 million from last year.

Capital Assets at Year-end
(Net of Depreciation, in Thousands)

	Governmental		Business-type		Totals	
	Activities		Activities			
	2006	2005	2006	2005	2006	2005
Land	\$ 10,748	\$ 10,220	\$ 3,525	\$ 1,604	\$ 14,273	\$ 11,824
Construction in progress	3,284	1,252	7,095	1,223	10,379	2,475
Buildings	27,767	15,647	563	638	28,330	16,285
Improvements other than buildings	8,735	9,092	4,340	4,865	13,075	13,957
Machinery, furniture and equipment	<u>14,315</u>	<u>12,372</u>	<u>1,915</u>	<u>842</u>	<u>16,230</u>	<u>13,214</u>
Totals	<u>\$ 64,849</u>	<u>\$ 48,583</u>	<u>\$ 17,438</u>	<u>\$ 9,172</u>	<u>\$ 82,287</u>	<u>\$ 57,755</u>

This year's major additions included:

Water Reclamation Project at Navarre Beach	\$ 2,996,088
Equipment for Sheriff	\$ 2,099,580
Land for the Industrial Park	\$ 1,889,496
Paving of Opportunity Drive in Industrial Park	\$ 1,778,653
Pace Library	\$ 1,217,699
Taxiway Expansion at Peter Prince Airport	\$ 1,034,583
Bagdad Community Center	\$ 462,969
Compactor for Landfill	\$ 446,923
Scraper for Landfill	\$ 368,038
Renovations to Admin Building	\$ 294,652
Land near Whiting Field	\$ 292,610

Outstanding Debt at Year-end
(in Thousands)

	Governmental		Business-type		Totals	
	Activities		Activities			
	2006	2005	2006	2005	2006	2005
Revenue bonds	\$ 2,502	\$ 2,697	\$ 2,503	\$ 2,698	\$ 5,005	\$ 5,395
Notes payable	3,477	4,713	-	-	3,477	4,713
Special assessment notes	6,338	1,461	-	-	6,338	1,461
Capital lease	<u>57</u>	<u>112</u>	<u>-</u>	<u>-</u>	<u>57</u>	<u>112</u>
Totals	<u>\$ 12,374</u>	<u>\$ 8,983</u>	<u>\$ 2,503</u>	<u>\$ 2,698</u>	<u>\$ 14,877</u>	<u>\$ 11,681</u>

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Two notes payable for Navarre Beach Restoration project were issued. More detailed information about the County's capital assets and long term liabilities is presented in Notes G & H to the financial statements, respectively.

OTHER CURRENTLY KNOWN FACTS, DECISIONS OR CONDITIONS

Subsequent to year end the Navarre Beach Restoration project and the expansion of the Landfill capacity at the Central landfill have been completed.

BASIC FINANCIAL STATEMENTS

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STATEMENT OF NET ASSETS

September 30, 2006

ASSETS	Governmental Activities	Business-type Activities	Total
Cash and cash equivalents	\$ 23,599,590	\$ 1,450,959	\$ 25,050,549
Investments	10,109,877	2,960,197	13,070,074
Receivables (net)	27,384,719	2,182,574	29,567,293
Internal balances	(5,056,410)	5,056,410	--
Inventory	236,828	--	236,828
Deferred charges	--	76,945	76,945
Capital assets, net			
Nondepreciable	14,031,520	10,620,072	24,651,592
Depreciable	50,817,124	6,817,700	57,634,824
Total assets	<u>121,123,248</u>	<u>29,164,857</u>	<u>150,288,105</u>
LIABILITIES			
Accounts payable	3,790,268	1,241,824	5,032,092
Contracts payable	912,475	540,463	1,452,938
Accrued wages payable	1,675,485	34,105	1,709,590
Interest payable	46,974	18,639	65,613
Due to other governments	387,190	743	387,933
Deposits	425,440	47,904	473,344
Unearned revenue	8,398,123	--	8,398,123
Noncurrent liabilities			
Due within one year	4,734,347	400,782	5,135,129
Due in more than one year	18,506,539	10,094,903	28,601,442
Total liabilities	<u>38,876,841</u>	<u>12,379,363</u>	<u>51,256,204</u>
NET ASSETS			
Invested in capital assets, net of related debt	62,346,144	15,040,746	77,386,890
Restricted for:			
Debt service	98,569	53,220	151,789
Landfill closure	--	1,467,706	1,467,706
Communications	880,680	--	880,680
Animal Services Education	49,097	--	49,097
Boating Improvement	422,386	--	422,386
Gas and Oil Preservation	3,559,601	--	3,559,601
Law enforcement trust fund	29,028	--	29,028
Law Library	42,311	--	42,311
Tourist development	1,383,457	--	1,383,457
Records modernization	843,581	--	843,581
Court technology	563,191	--	563,191
Navarre Beach Bridge maintenance	4,000,000	--	4,000,000
Unrestricted	8,028,362	223,822	8,252,184
Total net assets	<u>\$ 82,246,407</u>	<u>\$ 16,785,494</u>	<u>\$ 99,031,901</u>

The accompanying notes are an integral part of these financial statements.

Santa Rosa County, Florida

STATEMENT OF ACTIVITIES

Year ended September 30, 2006

Functions/Programs:	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Assets		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total
Governmental activities:							
General government	\$ 30,162,570	\$ 9,412,008	\$ 403,767	\$ --	\$ (20,346,795)		\$ (20,346,795)
Public safety	44,251,612	8,542,621	1,717,000	--	(33,991,991)		(33,991,991)
Physical environment	21,244,608	1,033,640	12,609,134	62,945	(7,538,889)		(7,538,889)
Transportation	17,989,729	552,529	4,599,003	2,937,020	(9,901,177)		(9,901,177)
Economic environment	3,223,381	--	9,125,703	--	5,902,322		5,902,322
Human services	4,258,406	43,421	2,330,347	--	(1,884,638)		(1,884,638)
Culture and recreation	3,912,067	31,330	1,028,476	--	(2,852,261)		(2,852,261)
Interest on long-term debt	433,302	--	--	--	(433,302)		(433,302)
Total governmental activities	125,475,675	19,615,549	31,813,430	2,999,965	(71,046,731)		(71,046,731)
Business-type activities:							
Navarre Beach water and sewer	1,680,122	1,518,379	--	--		\$ (161,743)	(161,743)
Peter Prince Airport	217,809	101,056	--	873,840		757,087	757,087
Industrial park	84,053	--	--	--		(84,053)	(84,053)
Landfill	3,067,074	4,071,809	--	8,996		1,013,731	1,013,731
Total business-type activities	5,049,058	5,691,244	--	882,836		1,525,022	1,525,022
Total	130,524,733	25,306,793	31,813,430	3,882,801	(71,046,731)	1,525,022	(69,521,709)
General revenues:							
Taxes							
Property taxes					44,800,919	--	44,800,919
Sales, use and fuel taxes					4,516,841	--	4,516,841
Franchise fees					4,643,093	--	4,643,093
Communication services taxes					1,296,325	--	1,296,325
Grants and contributions not restricted to specific programs					13,702,771	--	13,702,771
Unrestricted investment earnings					2,282,469	527,237	2,809,706
Insurance reimbursements					302,265	--	302,265
Miscellaneous					1,088,555	195,326	1,283,881
Gain on sale of assets					301,568	67,824	369,392
Transfers					(2,222,423)	2,222,423	--
Total general revenues and transfers					70,712,383	3,012,810	73,725,193
Change in net assets					(334,348)	4,537,832	4,203,484
Net assets - beginning					68,319,603	12,247,662	80,567,265
Prior period adjustment					14,261,152	--	14,261,152
Net assets - beginning, restated					82,580,755	12,247,662	94,828,417
Net assets - ending					\$ 82,246,407	\$ 16,785,494	\$ 99,031,901

The accompanying notes are an integral part of these financial statements.

Santa Rosa County, Florida

BALANCE SHEET
GOVERNMENTAL FUNDS

September 30, 2006

ASSETS	General	Road and Bridge	Electricity Franchise Fee	HHR Program	Disaster	MSBU	Other Governmental Funds	Total Governmental Funds
Cash and cash equivalents	\$ 3,828,372	\$ 44,173	\$ 143,133	\$ 8,516,349	\$ 235,033	\$ 774,849	\$ 10,039,841	\$ 23,581,750
Investments	4,503,087	102,005	6,722	--	--	310,458	2,587,909	7,510,181
Receivables, net of uncollectibles								
Accounts	113,373	1,071	897,098	--	--	199,613	181,205	1,392,360
Leases - current	191,190	--	--	--	--	--	--	191,190
Leases - noncurrent	9,713	--	--	--	--	--	--	9,713
Due from other governments	1,141,127	7,111,176	--	--	4,792,054	9,264,768	1,053,173	23,362,298
Due from other funds	2,998,135	1,105,000	5,450,000	--	--	--	9,371,916	18,925,051
Advances to other funds	--	76,997	--	--	--	--	--	76,997
Inventory	40,791	196,037	--	--	--	--	--	236,828
Total assets	<u>\$ 12,825,788</u>	<u>\$ 8,636,459</u>	<u>\$ 6,496,953</u>	<u>\$ 8,516,349</u>	<u>\$ 5,027,087</u>	<u>\$ 10,549,688</u>	<u>\$ 23,234,044</u>	<u>\$ 75,286,368</u>
LIABILITIES								
Accounts payable	\$ 1,171,951	\$ 333,639	\$ --	\$ 15,000	\$ 364,941	\$ 800,107	\$ 498,867	\$ 3,184,505
Contracts payable	--	--	--	--	--	765,581	146,894	912,475
Accrued wages payable	1,464,637	128,606	--	--	--	--	75,052	1,668,295
Deposits	425,440	--	--	--	--	--	--	425,440
Unearned revenue	69,763	--	--	8,286,710	--	17,505	24,145	8,398,123
Due to other funds	13,900	1,850,000	--	--	9,500,000	7,419,000	620,293	19,403,193
Due to other governments	124,618	--	--	--	--	--	262,572	387,190
Advance payable to other funds	--	--	--	--	--	76,997	--	76,997
Total liabilities	<u>3,270,309</u>	<u>2,312,245</u>	<u>--</u>	<u>8,301,710</u>	<u>9,864,941</u>	<u>9,079,190</u>	<u>1,627,823</u>	<u>34,456,218</u>
FUND BALANCES								
Fund balances								
Reserved	1,516,523	4,273,034	--	214,639	--	--	6,527,335	12,531,531
Unreserved, reported in:								
General fund	8,038,956	--	--	--	--	--	--	8,038,956
Special revenue funds	--	2,051,180	6,496,953	--	(4,837,854)	1,470,498	12,277,081	17,457,858
Debt service fund	--	--	--	--	--	--	2,652	2,652
Capital project funds	--	--	--	--	--	--	2,799,153	2,799,153
Total fund balances	<u>9,555,479</u>	<u>6,324,214</u>	<u>6,496,953</u>	<u>214,639</u>	<u>(4,837,854)</u>	<u>1,470,498</u>	<u>21,606,221</u>	<u>40,830,150</u>
Total liabilities and fund balances	<u>\$ 12,825,788</u>	<u>\$ 8,636,459</u>	<u>\$ 6,496,953</u>	<u>\$ 8,516,349</u>	<u>\$ 5,027,087</u>	<u>\$ 10,549,688</u>	<u>\$ 23,234,044</u>	<u>\$ 75,286,368</u>

The accompanying notes are an integral part of these financial statements.

Santa Rosa County, Florida

**RECONCILIATION OF THE BALANCE SHEET
OF GOVERNMENTAL FUNDS TO
THE STATEMENT OF NET ASSETS**

September 30, 2006

Total Governmental Funds Balances \$ 40,830,150

*Amounts reported for governmental activities in the
statement of net assets are different because:*

Capital assets used in governmental activities are not
financial resources and therefore are not reported
in the funds:

Prior periods' investment in capital assets	82,157,999
Less accumulated depreciation	(33,585,486)
Current period transfers of capital assets from governmental to business type	(8,696)
Current period discoveries	14,261,152
Current period investment in capital assets	7,864,203
Current period depreciation	(5,630,588)
Current period loss on disposal of capital assets	(220,272)

Long term liabilities are not due and payable in the current
period and therefore are not reported in the funds:

Revenue bonds	(2,697,500)
Notes payable	(4,712,710)
Compensated absences	(7,254,556)
Special assessment notes payable	(1,461,353)
Capital leases	(112,350)
Interest payable	(46,974)
Current period revenue bond payments	195,000
Current period note payments	1,235,985
Current period change in compensated absences	(183,310)
Current period special assessment note payments	848,751
Current period capital lease payments	54,900
Current period debt proceeds	(5,725,000)

Internal service funds are used by management to charge the
costs of providing insurance coverage to individual funds and
therefore, the assets and liabilities of the internal service fund
are included in governmental activities in the Statement of Net Assets.

Assets	5,057,026
Liabilities	(8,619,964)

Net Assets of Governmental Activities \$ 82,246,407

The accompanying notes are an integral part of these financial statements.

Santa Rosa County, Florida

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS

Year ended September 30, 2006

	General	Road and Bridge	Electricity Franchise Fee	HHR Program	Disaster	MSBU	Other Governmental Funds	Total Governmental Funds
Revenues								
Taxes	\$ 41,580,745	\$ 6,920,838	\$ 4,643,093	\$ --	\$ --	\$ --	\$ 2,112,502	\$ 55,257,178
Licenses and permits	2,581,246	--	--	--	--	--	--	2,581,246
Intergovernmental	12,062,185	11,126,261	--	2,883,939	5,281,790	9,264,768	5,187,844	45,806,787
Charges for services	4,047,114	24,566	--	--	--	--	5,642,773	9,714,453
Fines and forfeits	292,178	--	--	--	--	--	40,417	332,595
Miscellaneous	2,910,578	377,744	92,575	214,341	22,493	3,713,210	3,739,687	11,070,628
Total revenues	63,474,046	18,449,409	4,735,668	3,098,280	5,304,283	12,977,978	16,723,223	124,762,887
Expenditures								
Current								
General government	19,347,371	--	--	--	--	--	4,909,911	24,257,282
Public safety	33,727,984	--	--	2,683,939	5,139,716	1,484,192	2,388,721	45,424,552
Physical environment	1,074,866	4,777,443	--	--	--	15,345,296	--	21,197,605
Transportation	1,192,597	15,468,217	--	--	--	1,302,709	--	17,963,523
Economic environment	148,838	--	--	--	--	--	3,099,430	3,248,268
Human services	3,968,526	--	--	--	--	--	208,848	4,177,374
Culture and recreation	3,481,750	--	--	--	--	--	241,023	3,722,773
Capital outlay	--	--	--	--	--	--	2,268,979	2,268,979
Debt service	--	--	--	--	--	12,966	2,741,428	2,754,394
Total expenditures	62,941,932	20,245,660	--	2,683,939	5,139,716	18,145,163	15,858,340	125,014,750
Excess (deficiency) of revenues over expenditures	532,114	(1,796,251)	4,735,668	414,341	164,567	(5,167,185)	864,883	(251,863)
Other financing sources (uses)								
Transfers in	238,000	4,036,683	--	--	--	1,047,681	4,255,537	9,577,901
Transfers out	(1,094,888)	(107,770)	(7,772,673)	(200,000)	--	(1,098,625)	(1,526,368)	(11,800,324)
New debt issuance	--	--	--	--	--	5,725,000	--	5,725,000
Total other financing sources (uses)	(856,888)	3,928,913	(7,772,673)	(200,000)	--	5,674,056	2,729,169	3,502,577
Net change in fund balances	(324,774)	2,132,662	(3,037,005)	214,341	164,567	506,871	3,594,052	3,250,714
Fund balances, beginning of year	9,868,009	4,292,858	9,533,958	298	(5,002,421)	963,627	18,012,169	37,668,498
Change in reserve for inventory	12,244	(101,306)	--	--	--	--	--	(89,062)
Fund balances, end of year	\$ 9,555,479	\$ 6,324,214	\$ 6,496,953	\$ 214,639	\$ (4,837,854)	\$ 1,470,498	\$ 21,606,221	\$ 40,830,150

The accompanying notes are an integral part of these financial statements.

Santa Rosa County, Florida

**RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENDITURES AND CHANGES IN FUND BALANCES OF
GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**

For the year ended September 30, 2006

Net Change in Fund Balances - Total Governmental Funds \$ 3,250,714

*Amounts reported for governmental activities in the
statement of activities are different because:*

Governmental funds report capital outlays as expenditures. However,
in the statement of activities, the cost of those assets is allocated over
their estimated useful lives as depreciation expense. In the current period
these amounts are:

Current period investment in capital assets	7,864,203
Current period transfers of capital assets from governmental to business type	(8,696)
Current period depreciation	(5,630,588)
Current period loss on disposal of capital assets	(220,272)

In the statement of activities, interest is accrued on outstanding loans, whereas
in governmental funds, an interest expenditure is reported when due.

Change in interest payable	(13,544)
----------------------------	----------

Repayment of debt principal is an expenditure in the governmental funds, but
the repayment reduces long-term liabilities in the statement of net assets.
Also debt proceeds are an other financing source in the governmental funds,
but the issuance increases long-term liabilities in the statement of net assets.

Current period change in compensated absences	(183,310)
Current period note payments	1,235,985
Current period revenue bond payments	195,000
Current period special assessment note payments	848,751
Current period capital lease payments	54,900
Current period debt proceeds	(5,725,000)

Internal service funds are used by management to charge the
costs of providing insurance coverage and therefore, the
change in net assets of the internal service fund is included
in governmental activities in the Statement of Activities.

(1,913,429)

Some expenses reported in the statement of activities do not require
the use of current financial resources and therefore are not reported as
expenditures in the funds

Change in reserve for inventory	<u>(89,062)</u>
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Change in Net Assets of Governmental Activities \$ (334,348)

The accompanying notes are an integral part of these financial statements.

Santa Rosa County, Florida

**STATEMENT OF NET ASSETS
PROPRIETARY FUNDS**

September 30, 2006

	Business-type Activities					Governmental Activities
	Major Funds			Nonmajor Fund		
	Navarre Beach	Landfill	Industrial Park	Peter Prince Field	Total Enterprise Funds	
ASSETS						
Current assets:						
Cash and cash equivalents	\$ 78,951	\$ 445,165	\$ 798,748	\$ 128,095	\$ 1,450,959	\$ 17,840
Investments	658,509	334,451	305,862	127,392	1,426,214	2,599,696
Accounts receivable	180,398	470,905	--	13,403	664,706	2,429,158
Notes receivable - current portion	--	--	53,869	--	53,869	--
Due from other governments	--	--	--	218,000	218,000	--
Due from other funds	360,000	4,496,410	250,000	--	5,106,410	--
Total current assets	1,277,858	5,746,931	1,408,479	486,890	8,920,158	5,046,694
Noncurrent assets						
Restricted investments	--	1,533,983	--	--	1,533,983	--
Notes receivable - long-term portion	--	--	1,245,999	--	1,245,999	--
Deferred charges	--	43,745	33,200	--	76,945	--
Capital assets, net of accumulated depreciation	5,872,577	4,360,819	4,440,010	2,764,366	17,437,772	10,332
Total noncurrent assets	5,872,577	5,938,547	5,719,209	2,764,366	20,294,699	10,332
Total assets	\$ 7,150,435	\$ 11,685,478	\$ 7,127,688	\$ 3,251,256	\$ 29,214,857	\$ 5,057,026
LIABILITIES						
Current liabilities						
Accounts payable	\$ 770,221	\$ 136,396	\$ 294,566	\$ 40,641	\$ 1,241,824	\$ 605,763
Contracts payable	282,839	--	167,887	89,737	540,463	--
Current portion of claims payable	--	--	--	--	--	2,436,866
Accrued wages payable	9,426	24,679	--	--	34,105	7,190
Due to other governments	--	--	--	743	743	--
Due to other funds	50,000	--	--	--	50,000	4,578,268
Revenue bonds - current portion	--	205,000	--	--	205,000	--
Accrued interest	--	18,639	--	--	18,639	--
Deposits	3,800	41,604	2,500	--	47,904	--
Current portion of landfill closure costs	--	195,782	--	--	195,782	--
Total current liabilities	1,116,286	622,100	464,953	131,121	2,334,460	7,628,087
Noncurrent liabilities						
Long term portion of compensated absences	78,426	265,519	--	--	343,945	85,170
Long term portion of claims payable	--	--	--	--	--	906,707
Long term portion of landfill closure costs	--	7,558,932	--	--	7,558,932	--
Revenue bonds payable - net of discount	--	2,192,026	--	--	2,192,026	--
Total noncurrent liabilities	78,426	10,016,477	--	--	10,094,903	991,877
Total liabilities	1,194,712	10,638,577	464,953	131,121	12,429,363	8,619,964
NET ASSETS						
Invested in capital assets, net of related debt	5,872,577	1,963,793	4,440,010	2,764,366	15,040,746	10,332
Restricted for debt service	--	53,220	--	--	53,220	--
Restricted for landfill closure	--	1,467,706	--	--	1,467,706	--
Unrestricted	83,146	(2,437,818)	2,222,725	355,769	223,822	(3,573,270)
Total net assets	5,955,723	1,046,901	6,662,735	3,120,135	16,785,494	(3,562,938)
Total liabilities and net assets	\$ 7,150,435	\$ 11,685,478	\$ 7,127,688	\$ 3,251,256	\$ 29,214,857	\$ 5,057,026

The accompanying notes are an integral part of these financial statements.

Santa Rosa County, Florida
STATEMENT OF REVENUES, EXPENSES, AND
CHANGES IN NET ASSETS - PROPRIETARY FUNDS
Year ended September 30, 2006

	Business-type Activities				Total Enterprise Funds	Governmental Activities
	Major Funds		Nonmajor Fund			Internal Service Fund
	Navarre Beach	Landfill	Industrial Park	Peter Prince Field		
Operating revenues						
Licenses and permits	\$ --	\$ 1,250	\$ --	\$ --	\$ 1,250	\$ --
Charges for services	1,518,379	4,070,559	--	101,056	5,689,994	2,397,168
Insurance proceeds	--	--	--	--	--	302,262
Miscellaneous	380	194,830	--	116	195,326	3
Total operating revenues	<u>1,518,759</u>	<u>4,266,639</u>	<u>--</u>	<u>101,172</u>	<u>5,886,570</u>	<u>2,699,433</u>
Operating expenses						
Personal services	448,996	1,218,197	--	--	1,667,193	238,943
Contract services	13,912	236,694	19,790	1,632	272,028	154,559
Supplies	119,522	44,658	--	--	164,180	17,580
Repairs and maintenance	566,167	319,331	38,429	7,121	931,048	3,160
Utilities	304,202	125,020	8,066	9,380	446,668	--
Depreciation	194,567	375,316	17,768	199,118	786,769	1,369
Travel and per diem	447	16,470	--	--	16,917	3,395
Insurance	9,375	17,480	--	--	26,855	715,351
Communications	5,693	7,602	--	558	13,853	1,764
Advertising	--	2,365	--	--	2,365	--
Fuel and oil	12,829	224,490	--	--	237,319	213
Rentals	--	21,412	--	--	21,412	--
Landfill closure and maintenance	--	276,194	--	--	276,194	--
Claims	--	--	--	--	--	3,482,538
State assessment	--	--	--	--	--	103,949
Miscellaneous	4,412	7,127	--	--	11,539	11,743
Total operating expenses	<u>1,680,122</u>	<u>2,892,356</u>	<u>84,053</u>	<u>217,809</u>	<u>4,874,340</u>	<u>4,734,564</u>
Operating income (loss)	(161,363)	1,374,283	(84,053)	(116,637)	1,012,230	(2,035,131)
Non-operating revenues (expenses)						
Interest income	96,457	253,147	162,350	15,283	527,237	121,702
Interest expense	--	(119,401)	--	--	(119,401)	--
Sale of land	--	--	67,824	--	67,824	--
Gain (loss) on disposal of assets	--	(142)	--	--	(142)	--
Federal and State grants	--	--	--	873,840	873,840	--
Aid to private organizations	--	(40,000)	--	--	(40,000)	--
Amortization & other bond costs	--	(15,175)	--	--	(15,175)	--
Total non-operating revenues (expenses)	<u>96,457</u>	<u>78,429</u>	<u>230,174</u>	<u>889,123</u>	<u>1,294,183</u>	<u>121,702</u>
Income (loss) before transfers	(64,906)	1,452,712	146,121	772,486	2,306,413	(1,913,429)
Transfers in	--	--	2,375,743	--	2,375,743	--
Transfers out	(153,320)	--	--	--	(153,320)	--
Capital contribution	--	8,996	--	--	8,996	--
Change in net assets	(218,226)	1,461,708	2,521,864	772,486	4,537,832	(1,913,429)
Net assets, beginning of year	<u>6,173,949</u>	<u>(414,807)</u>	<u>4,140,871</u>	<u>2,347,649</u>	<u>12,247,662</u>	<u>(1,649,509)</u>
Net assets, end of year	<u>\$ 5,955,723</u>	<u>\$ 1,046,901</u>	<u>\$ 6,662,735</u>	<u>\$ 3,120,135</u>	<u>\$ 16,785,494</u>	<u>\$ (3,562,938)</u>

The accompanying notes are an integral part of these financial statements.

Santa Rosa County, Florida
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
Year ended September 30, 2006

	Business-type Activities					Governmental Activities
	Major Funds			Nonmajor Fund		
	Navarre Beach	Landfill	Industrial Park	Peter Prince Field	Total Enterprise Funds	
Cash flows from operating activities						
Cash received from customers	\$ 1,460,323	\$ 4,367,273	\$ 10,252	\$ 87,769	\$ 5,925,617	\$ 3
Cash paid to suppliers	(103,613)	(934,059)	395,475	108,524	(533,673)	(907,735)
Cash paid to employees	(429,984)	(1,205,268)	--	--	(1,635,252)	(236,618)
Cash received from interfund services provided	--	--	--	--	--	4,199,995
Cash paid for internal services provided	--	--	--	--	--	(3,550,670)
Net cash provided (used) by operating activities	<u>926,726</u>	<u>2,227,946</u>	<u>405,727</u>	<u>196,293</u>	<u>3,756,692</u>	<u>(495,025)</u>
Cash flows from noncapital financing activities						
Transfers in (out)	(153,320)	--	2,375,743	--	2,222,423	--
Repayment of loans from other funds	2,039,430	2,303,570	500,000	--	4,843,000	--
Loans to other funds	(310,000)	(4,496,410)	(250,000)	--	(5,056,410)	--
Aid to private organizations	--	(40,000)	--	--	(40,000)	--
Net cash provided (used) by noncapital financing activities	<u>1,576,110</u>	<u>(2,232,840)</u>	<u>2,625,743</u>	<u>--</u>	<u>1,969,013</u>	<u>--</u>
Cash flows from capital and related financing activities						
State grants	--	--	--	731,401	731,401	--
Proceeds from sale of assets	--	--	67,824	--	67,824	--
Purchases of capital assets	(2,966,087)	(1,334,054)	(3,699,925)	(1,043,935)	(9,044,001)	(1,025)
Principal paid on capital debt	--	(195,000)	--	--	(195,000)	--
Interest paid on capital debt	--	(122,510)	--	--	(122,510)	--
Net cash provided (used) by capital and related financing activities	<u>(2,966,087)</u>	<u>(1,651,564)</u>	<u>(3,632,101)</u>	<u>(312,534)</u>	<u>(8,562,286)</u>	<u>(1,025)</u>
Cash flows from investing activities						
Interest and dividends	96,457	253,147	162,350	15,283	527,237	121,702
Payments received on notes receivable	--	--	49,353	--	49,353	--
Net sale (purchase) of investments	281,566	(135,760)	712,253	92,341	950,400	(202,295)
Net cash provided (used) by investing activities	<u>378,023</u>	<u>117,387</u>	<u>923,956</u>	<u>107,624</u>	<u>1,526,990</u>	<u>(80,593)</u>
Net increase (decrease) in cash and cash equivalents	(85,228)	(1,539,071)	323,325	(8,617)	(1,309,591)	(576,643)
Cash and cash equivalents at beginning of year	164,179	1,984,236	475,423	136,712	2,760,550	594,483
Cash and cash equivalents at end of year	<u>\$ 78,951</u>	<u>\$ 445,165</u>	<u>\$ 798,748</u>	<u>\$ 128,095</u>	<u>\$ 1,450,959</u>	<u>\$ 17,840</u>
Reconciliation of operating income (loss) to net cash provided (used) by operating activities						
Operating income (loss)	\$ (161,363)	\$ 1,374,283	\$ (84,053)	\$ (116,637)	\$ 1,012,230	\$ (2,035,131)
Adjustments to reconcile operating income to net cash provided (used) by operating activities						
Depreciation expense	194,567	375,316	17,768	199,118	786,769	1,369
Landfill closure costs	--	276,194	--	--	276,194	--
Changes in assets and liabilities:						
Accounts receivable	(59,136)	91,652	7,752	(13,403)	26,865	1,500,565
Due from other governments	--	--	--	--	--	19,763
Accounts payable	650,107	88,590	293,873	36,767	1,069,337	159,594
Contracts payable	282,839	--	167,887	89,737	540,463	--
Accrued compensation	2,590	3,586	--	--	6,176	1,133
Compensated absences	16,422	9,343	--	--	25,765	1,222
Claims payable	--	--	--	--	--	497,543
Deposits	700	8,982	2,500	--	12,182	--
Due to other funds	--	--	--	--	--	(641,083)
Due to other governments	--	--	--	711	711	--
Net cash provided (used) by operating activities	<u>\$ 926,726</u>	<u>\$ 2,227,946</u>	<u>\$ 405,727</u>	<u>\$ 196,293</u>	<u>\$ 3,756,692</u>	<u>\$ (495,025)</u>

The accompanying notes are an integral part of these financial statements.

Santa Rosa County, Florida

STATEMENT OF FIDUCIARY NET ASSETS

September 30, 2006

	Agency Funds
ASSETS	
Cash and cash equivalents	\$ 3,794,984
Accounts receivable	87,786
Total assets	<u>\$ 3,882,770</u>
LIABILITIES	
Accounts payable	\$ 173,118
Escrow deposits	2,154,567
Due to other governments	1,548,205
Miscellaneous	6,880
Total liabilities	<u>\$ 3,882,770</u>

The accompanying notes are an integral part of these financial statements.

SANTA ROSA COUNTY, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2006
GUIDE TO NOTES

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Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE A - SUMMARY OF ACCOUNTING POLICIES

A summary of the significant accounting policies applied consistently in the preparation of the financial statements follows:

1. Reporting Entity

The Governmental Accounting Standards Board (GASB) in its Statement No. 14, "The Financial Reporting Entity", established standards for defining the financial reporting entity. In developing these standards, the GASB assumed that all governmental organizations are responsible to elected officials at the federal, state, or local level. Financial reporting by a state or local government should report the elected officials' accountability for those organizations. As concluded by the GASB, the financial reporting entity consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

Santa Rosa County, Florida (the County) is a political subdivision of the State of Florida created pursuant to Article 8, Section 1(e), of the Constitution of the State of Florida and Chapter 7 of the Florida Statutes. It is governed by a five member Board of County Commissioners (the Board) elected from single-member districts. The Board has no powers other than those expressly vested in it by the Florida Statutes and its governmental powers cannot be delegated. The Board appoints an administrator to administer all policies emanating from its statutory powers and authority. In addition to the Board, there are five elected Constitutional Officers, pursuant to Article 8, Section 1(d) of the Constitution of the State of Florida: Clerk of Courts, Sheriff, Tax Collector, Property Appraiser and Supervisor of Elections.

These financial statements include the operating activities of the Board of County Commissioners, Clerk of Courts, Sheriff, Tax Collector, Property Appraiser and Supervisor of Elections.

Dependent Special Districts

Blackwater Soil & Water Conservation District - The Blackwater Soil & Water Conservation District (Blackwater) was created by the Florida Legislature in 1942 pursuant to Florida Statute Section 582 in response to a petition to the State Soil Conservation Board. Santa Rosa County was established as the local governing authority and is Blackwater's only source of funding. Blackwater does not meet the criteria as a legally separate entity in that it cannot buy, sell, own, lease and mortgage property in its own name. The activities of Blackwater are included in these financial statements as a department of the Board of County Commissioners within the General Fund.

Pace Property Finance Authority - The Pace Property Finance Authority (Authority) was created in 1990 by County Resolution No. 90-12 pursuant to Chapter 617 of the Florida Statutes. In accordance with Florida Statutes Section 189.403, the Authority qualifies as a dependent special district. Additionally, based on the criteria of GASB Statement No. 14 outlined above, the Authority is a component unit of Santa Rosa County. However, the Authority meets the criteria for inclusion in more than one reporting entity - Pace Water System as well as Santa Rosa County. GASB Statement No. 14 indicates that in these cases, judgment must be exercised by management of the reporting entities as to which reporting entity the organization should be included. The Authority has the same elected governing body as the Pace Water System. Additionally, both

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE A - SUMMARY OF ACCOUNTING POLICIES - Continued

the Authority and Pace Water System own portions of a single water/sewer system; thus, their fixed assets are part of an interconnected system. Finally, the Authority's debt was issued solely to finance the Pace water/sewer system improvements. Based on these facts, management has decided to include the Authority in the combined financial statements of Pace Water System rather than as a component unit of Santa Rosa County.

Santa Rosa County Health Facilities Authority - The Santa Rosa County Health Facilities Authority (Authority) was created in 1982 by County Ordinance No. 82-02 pursuant to Section 154, Florida Statutes. In accordance with Florida Statutes Section 189.403, the Authority qualifies as a dependent special district. Additionally, based on the criteria of GASB Statement No. 14 outlined above, the Authority is a component unit of Santa Rosa County. The Board of County Commissioners (Board) appoints the five (5) members of the Authority. Additionally, the Board may abolish the Authority at any time by ordinance or resolution as long as all bonded indebtedness incurred by the Authority has been paid. The Authority exists solely to assist health facilities within Santa Rosa County with the acquisition, construction, financing, and refinancing of projects. The Authority issued approximately \$15.8 million in bonds in 1983, lending the proceeds of the bonds to Gulf Breeze Hospital. These bonds were subsequently defeased in 1988 when the Authority issued approximately \$17.3 million in new bonds. The 1988 bonds were defeased in 1993 when the Authority issued approximately \$18.6 million in new bonds. The 1993 bonds were defeased in 2003 when the Authority issued approximately \$58 million in new bonds. The debt outstanding is a limited obligation of the Authority and not a general obligation of the Authority or Santa Rosa County. The Authority is not obligated to pay the principal and interest on the bonds except from the revenues of the Authority pursuant to its loan agreement with Gulf Breeze Hospital. The Authority has no financial activity and the bonds issued under the Authority's name are recorded in the books of the hospital.

Santa Rosa County Housing Finance Authority - The Santa Rosa County Housing Finance Authority (Authority) was created in 1984 by County Resolution No. 84-18 pursuant to Chapter 78-89, Laws of Florida codified as Chapter 159, Part IV, Section 159.601 through 159.623. In accordance with Florida Statutes Section 189.403, the Authority qualifies as a dependent special district. Additionally, based on the criteria of GASB Statement No. 14 outlined above, the Authority is a component unit of Santa Rosa County. The Santa Rosa County Board of County Commissioners, through various resolutions and interlocal agreements with the Escambia County Housing Finance Authority (ECHFA), has authorized ECHFA to allow qualified residents of Santa Rosa County to apply for and obtain preferential mortgages from proceeds generated by bonds issued by ECHFA. Accordingly, there is no financial activity related to the Santa Rosa County Housing Finance Authority to be reflected in these financial statements.

2. Basis of Presentation - Fund Accounting

The accounting system is organized and operated on a fund basis. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

The County groups its funds into two broad fund categories as either governmental or proprietary in nature. Governmental funds include the general, special revenue, debt service and capital projects funds. Proprietary funds include enterprise funds and an internal service fund.

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE A - SUMMARY OF ACCOUNTING POLICIES - Continued

3. Basis of Accounting

GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) report information on all the non-fiduciary activities of the primary government. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which primarily rely on fees and charges for support. Fiduciary funds are excluded from the government-wide financial statements.

The government-wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Therefore, the governmental fund financial statements include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the governmental fund financial statements.

The government-wide Statement of Activities presents a comparison between expenses and program revenues for each segment of the business-type activities of the County and for each governmental program. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipients of the goods or services offered by the programs and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues. The comparison of program revenues and expenses identifies the extent to which each program or business segment is self-financing or draws from the general revenues of the County.

Net assets should be reported as restricted when constraints placed on net asset use are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The net assets restricted for other purposes result from special revenue funds and the restrictions on their net asset use. In a fund with both restricted and unrestricted assets, qualified expenses are considered to be paid first from restricted net assets then from unrestricted net assets.

FUND FINANCIAL STATEMENTS

The Fund financial statements, as presented herein, focus primarily on the major funds of the governmental and proprietary categories. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements.

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE A - SUMMARY OF ACCOUNTING POLICIES - Continued

GOVERNMENTAL FUNDS

All governmental funds are accounted for using the modified accrual basis of accounting and the current financial resources measurement focus. Under this basis revenues are recognized in the accounting period in which they become measurable and available. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable.

The major governmental funds are:

- General Fund – This is the County’s primary operating fund. It accounts for all financial resources except those required to be accounted for in another fund.
- Road and Bridge Fund – Accounts for that portion of state fuel taxes and fees designated for road improvement projects.
- Electricity Franchise Fee Fund – Accounts for the collection and distribution of Electricity Franchise Fees.
- HHR (Hurricane Housing Recovery) Program Fund – Accounts for grants received to repair and rebuild low to moderate income housing damaged by hurricanes.
- Disaster Fund – Accounts for revenues and expenditures related to significant events such as Hurricanes Ivan, Dennis and Katrina.
- MSBU (Municipal Service Benefit Unit) Fund – Accounts for special assessments levied against property owners for capital improvements or services rendered for benefit of the affected areas.

Revenue Recognition

In applying the susceptible to accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available (i.e., collectible within the current year or within one month of year-end and available to pay obligations of the current period – except for certain grant revenues which are recognized as revenues in the same period the grant expenditures occurred). This includes investment earnings, property taxes, special assessments, fines and forfeitures. Certain state-levied locally shared taxes including motor vehicle license tax and fuel taxes are considered derived non-exchange transactions. These types of transactions are subject to income recognition when the underlying transaction occurs. Reimbursements due for federally funded projects are accrued as revenue at the time the expenditures are made, or when received in advance, deferred until expenditures are made.

Other revenues, including licenses and permits, certain charges for services and miscellaneous revenues, are recorded as revenue when received in cash because they are generally not measurable until actually received.

Expenditure Recognition

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Most expenditures are measurable and are recorded when the related fund liability is incurred. However, principal and interest on governmental long-term debt, which has not matured, are recognized when paid. Allocations of costs, such as depreciation and amortization, are not recognized in the governmental funds.

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE A - SUMMARY OF ACCOUNTING POLICIES - Continued

PROPRIETARY FUNDS

All proprietary funds use the accrual basis of accounting and the economic resources measurement focus. These funds account for operations that are primarily financed by user charges. Revenues are recognized when earned and expenses are recognized when incurred. Allocations of costs, such as depreciation, are recorded in proprietary funds. Unbilled utility service receivables are recorded at each year-end.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the *option* of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The County has elected not to follow subsequent private-sector guidance.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of all the county's enterprise funds and internal service fund are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The major proprietary funds are:

- Navarre Beach Fund – Accounts for the operation and maintenance of the water and sewer system of Navarre Beach.
- Landfill Fund – Accounts for the operation of the solid waste disposal facilities of the County.
- Industrial Park Fund – Accounts for the assets and operations at the County's industrial park.

The Board's only internal service fund is the Self Insurance Fund. This fund accounts for the risk management activities of the Board and the other elected officials. Costs are billed to the departments and other elected officials at the actual and estimated costs of providing insurance coverage. At year-end, uncovered costs are billed to the departments, if necessary. Billings in excess of costs are credited to the departments. The policy of the Board is not to eliminate interfund activity in the government-wide statement of activities.

FIDUCIARY FUNDS

The County has seventeen agency fiduciary funds. Agency funds are unlike all other types of funds, reporting only assets and liabilities. Therefore agency funds cannot be said to have a measurement focus. They do, however, use the accrual basis of accounting to recognize receivables and payables.

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE A - SUMMARY OF ACCOUNTING POLICIES - Continued

4. Budgets and Budgetary Accounting

Florida Statutes Chapters 129 and 200 govern the preparation, adoption, and administration of the County's annual budget. The budget must be balanced, i.e., the estimated revenues plus beginning fund balance brought forward must equal appropriations and be prepared on a basis consistent with generally accepted accounting principles (GAAP) as applicable to governmental units. The Board may, at any time within a fiscal year, amend a budget for that year as follows:

Appropriations for expenditures in any fund may be decreased and other appropriations in the same fund correspondingly increased by motion recorded in the minutes. The budget officer may authorize certain inter-departmental and intra-departmental budget amendments, provided that the total appropriation of the fund is not changed. All annual appropriations lapse at fiscal year end. The legal level of budgetary control is the fund level.

5. Cash and Cash Equivalents

For purposes of the statements of cash flows, all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased are considered to be cash equivalents.

6. Investments

Investments in bank certificates of deposit, U.S. Treasury bills, government backed securities and the Florida Local Government Investment Trust Fund are recorded at fair value. Investments in the Local Government Surplus Funds Trust Fund are recorded at the County's equity position in the fund's share price.

7. Inventory

Inventory consists of gas, oil, automotive parts, road signs, culverts, and various other items used by the road department and insecticides used by mosquito control operations. Inventory is valued at cost (first in, first out). The cost is recorded as an expenditure at the time the inventory is purchased.

In the fund level statements, reported inventories are equally offset by a fund balance reserve, which indicates that they do not constitute "available spendable resources" even though they are a component of net current assets.

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE A - SUMMARY OF ACCOUNTING POLICIES - Continued

8. Accounting for Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Also, included in capital assets are infrastructure assets (e.g. streets, bridges, sidewalks, and similar items) constructed, acquired or completed on or after October 1, 2002. Pursuant to GASB Statement No. 34, for all fiscal years beginning after June 15, 2006, the County must retroactively report all infrastructure assets acquired before October 1, 2002. The County expects to accomplish retroactive reporting of infrastructure by the deadline.

Capital assets are defined by the government as assets with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that does not add to the value of an asset or materially extends an asset's life is not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. The County does not capitalize interest expense on borrowings used to finance construction of capital assets, as the capitalizable interest, after netting of interest earnings, is normally insignificant.

Property, plant and equipment of the County is depreciated using the straight line method over the following estimated useful lives:

Buildings	20 - 50 years
Water Distribution System	20 years
Improvements	10 - 20 years
Equipment	3 - 10 years
Infrastructure	40 years

9. Compensated Absences

It is the policy of the County to permit employees to accumulate a limited amount of earned but unused leave benefits which will be paid to employees upon separation from service. Unpaid compensated absences are recorded as a liability when the benefits are earned in the government-wide and proprietary fund financial statements. The valuation of accrued leave benefits is calculated in accordance with GASB Statement No. 16. The majority of the compensated absences liability has been paid out of the General (75%) and the Road and Bridge (25%) funds.

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE A - SUMMARY OF ACCOUNTING POLICIES - Continued

10. Property Taxes

Real and personal property valuations are determined each year as of January 1 by the Property Appraiser's office. Florida Statutes require that all property be assessed at 100 percent of just value.

All property taxes become due and payable on November 1, and are delinquent on April 1 of the following year. Discounts of 4, 3, 2 and 1 percent are allowed for early payment in November through February, respectively. The Tax Collector advertises as required by statute and sells tax certificates for unpaid taxes on real property. Certificates not sold are considered "County Held Certificates." Persons owning land upon which a tax certificate has been sold may redeem the land by paying the face amount of the tax certificate, plus interest and other costs.

Property taxes levied on property valuations as of January 1, 2006, and expected to be collected during the period November 2006 through March 2007 are as follows:

General Fund	\$ 47,766,860
Road and Bridge Fund	\$ 5,921,650
Fine and Forfeiture Fund	\$ 361,830

These taxes, although measurable, are not recognized as revenue at September 30, 2006, since they are not considered to be collectible within the current period or soon enough thereafter to be used to pay current period liabilities.

11. Landfill Closure Costs

Under the terms of current state and federal regulations, the County is required to place a final cover on closed landfill areas, and to perform certain monitoring and maintenance functions for a period of up to thirty years after closure. The County recognizes these costs of closure and post-closure maintenance over the active life of each landfill area, based on landfill capacity used during the period.

12. Allowance for Uncollectible Amounts

Historically, differences between receivables and amounts collected have been insignificant. Accordingly, no provision has been made for uncollectible amounts.

NOTE B - CASH AND INVESTMENTS

At September 30, 2006, the bank held deposits of \$33,340,377 (before outstanding checks and deposits in transit) consisting of amounts held in checking, savings, money market or time deposit accounts. All deposits with financial institutions were 100% insured by federal depository insurance or by collateral pursuant to the Public Depository Security Act of the State of Florida.

The County's cash and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE B - CASH AND INVESTMENTS - Continued

Pursuant to Florida Statutes Section 218.415, the County adopted an investment policy which outlines the County's investment responsibilities, objectives, and policies. The County's investment policy authorizes the County to invest in the following:

- a. The Local Government Surplus Funds Trust Fund (SBA) (Maximum of 80%)*;
- b. Florida Local Government Investment Trust (FLGIT) (State Investment Trust) (Maximum of 40%)*;
- c. Qualified money market mutual funds (Maximum of 50%)*;
- d. U.S. Treasury bills, notes and bonds (100% allowed);
- e. Obligations guaranteed by the U.S. Government as to principal and interest such as obligations of the Government National Mortgage Association (GNMA) (Maximum of 5%)*;
- f. Non-callable Government Agency securities (Maximum of 25%)*:
 - (i) Federal Farm Credit Bank (FFCB),
 - (ii) Federal Home Loan Mortgage Corporation (FHLMC),
 - (iii) Federal Home Loan Bank (FHLB),
 - (iv) Federal National Mortgage Association (FNMA).This classification of government agency securities does not include any mortgage debt of any government agency;
- g. Time deposits and savings accounts in banks or savings and loan associations doing business in Florida (Maximum of 50%)*;
- h. Repurchase agreements for investments authorized in categories d, e, or f above. (Maximum of 40%)*

*To limit the County's concentration of credit risk these are the maximum percentages of the County's total portfolio that can be in each type of investment.

Interest rate risk is limited by no security having a maturity exceeding 2 years. The weighted average to maturity for the portfolio shall be less than 365 days or 1 year. Investments placed with the FLGIT, which typically invests in instruments with maturities of less than 5 years, are exempt from this limitation.

The Local Government Surplus Funds Trust Fund is similar to a mutual fund in that funds are available on a same day basis. The Local Government Surplus Funds Trust Fund is a "2a-7" like pool and is subject to regulatory oversight as specified in Chapter 19-7 of the Florida Administrative Code. As of September 30, 2006, the Local Government Surplus Funds Trust Fund had total investments of approximately \$21 billion. The County allocates interest earned on investments held in the Local Government Surplus Funds Trust Fund based on individual funds' principal balances. The Local Government Surplus Funds Trust Fund is not rated by a nationally recognized statistical rating agency as of the date of these financial statements.

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE B - CASH AND INVESTMENTS - Continued

The FLGIT is a local government investment pool created by the Florida Association of Court Clerks and Comptroller, and the Florida Association of Counties for the purpose of providing public entities with an investment program that focuses on longer term securities with the highest credit ratings. The effective maturity of the underlying investments is five years or less. At September 30, 2006, the FLGIT was invested in money markets, treasury notes, asset-backed securities, and Federal agency obligations. This investment type is subject to some market risk due to fluctuating prices and liquidity risk due to advance redemption notification requirements. However, it has a professional investment advisor and an investment advisory board, and provides diversity in the Fund's portfolio. The FLGIT maintains a credit rating of AAA by Standard & Poor's.

Schedule of Cash and Investments at September 30, 2006

	<u>Carrying Amount</u>
<u>Non-Categorized Investments</u>	
Florida Local Government Investment Trust Fund	\$ 4,958,928
Local Government Surplus Funds Trust Fund	<u>8,111,146</u>
Total Investments	13,070,074
 <u>Cash</u>	
Cash in Bank	25,049,224
Petty Cash	<u>1,325</u>
Total Cash	<u>25,050,549</u>
Total Cash and Investments	<u>\$38,120,623</u>

Restricted cash and investments typically consist of funds set aside for the payment of debt and funds set aside to ensure assets producing the pledged revenues are repaired and replaced as needed. These assets are restricted since their use is limited by the applicable bond indentures. Other restricted assets consist of funds restricted to the payment of future landfill closure costs.

Restricted investments by category and by fund are as follows:

	<u>Landfill Fund</u>
Debt service	\$ 53,220
Landfill escrow	<u>1,480,763</u>
	<u>\$ 1,533,983</u>

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE C - NONCASH INVESTING, FINANCING AND CAPITAL ACTIVITIES

There were no noncash investing, financing and capital activities during the year ended September 30, 2006.

NOTE D – DUE FROM OTHER GOVERNMENTAL UNITS

At September 30, 2006, amounts due from other governmental units were as follows:

Federal Government – Grants	\$ 6,964,161
State of Florida – Grants	14,840,798
State of Florida – Taxes	1,143,260
Local – Taxes	458,358
Other	<u>173,721</u>
Total	<u>\$ 23,580,298</u>

NOTE E – INTERFUND TRANSACTIONS

Interfund transfers for the year ended September 30, 2006 were as follows:

Transfer From	Transfer To					
	General	Road & Bridge	MSBU	Non-Major Governmental	Industrial Park	Total
General	\$ --	\$ 100,000	\$ 178,220	\$ 464,990	\$ 351,678	\$ 1,094,888
Road & Bridge	--	--	107,770	--	--	107,770
Electric Franchise Fee	217,000	3,887,273	--	1,644,335	2,024,065	7,772,673
HHR	--	--	--	200,000	--	200,000
MSBU	--	49,410	--	1,049,215	--	1,098,625
Nonmajor Governmental	--	--	761,691	764,677	--	1,526,368
Navarre Beach	<u>21,000</u>	<u>--</u>	<u>--</u>	<u>132,320</u>	<u>--</u>	<u>153,320</u>
Total	<u>\$ 238,000</u>	<u>\$ 4,036,683</u>	<u>\$ 1,047,681</u>	<u>\$ 4,255,537</u>	<u>\$ 2,375,743</u>	<u>\$11,953,644</u>

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE E – INTERFUND TRANSACTIONS - Continued

Interfund balances at September 30, 2006 consisted of the following:

<u>Receivable Fund</u>	<u>Payable Fund</u>							<u>Total</u>
	<u>General</u>	<u>Road & Bridge</u>	<u>Disaster</u>	<u>MSBU</u>	<u>Nonmajor Govern-mental</u>	<u>Navarre Beach</u>	<u>Self Insurance</u>	
General	\$ --	\$ --	\$ --	\$ 229,000	\$407,277	\$ --	\$2,361,858	\$ 2,998,135
Road & Bridge	--	--	--	105,000	--	--	1,000,000	1,105,000
Electric Franchise Fee	--	500,000	4,200,000	750,000	--	--	--	5,450,000
Nonmajor Govt.	13,900	1,100,000	5,300,000	2,200,000	208,016	--	550,000	9,371,916
Navarre Beach	--	--	--	360,000	--	--	--	360,000
Landfill	--	--	--	3,775,000	5,000	50,000	666,410	4,496,410
Industrial Park	--	250,000	--	--	--	--	--	250,000
Total	\$ 13,900	\$ 1,850,000	\$ 9,500,000	\$ 7,419,000	\$ 620,293	\$ 50,000	\$ 4,578,268	\$ 24,031,461

Interfund balances result from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

NOTE F – RECEIVABLES

<u>Governmental</u>	<u>Accounts</u>	<u>Leases</u>	<u>Notes</u>	<u>Intergov-ernmental</u>	<u>Total</u>
General	\$ 113,373	\$ 200,903	\$ --	\$ 1,141,127	\$ 1,455,403
Road and Bridge	1,071	--	--	7,111,176	7,112,247
Electric Franchise Fee	897,098	--	--	--	897,098
Disaster	--	--	--	4,792,054	4,792,054
MSBU	199,613	--	--	9,264,768	9,464,381
NonMajor Govt.	181,205	--	--	1,053,173	1,234,378
Self Insurance	<u>2,429,158</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>2,429,158</u>
Subtotal	3,821,518	200,903	--	23,362,298	27,384,719
<u>Business-Type</u>					
Navarre Beach	180,398	--	--	--	180,398
Landfill	470,905	--	--	--	470,905
Industrial Park	--	--	1,299,868	--	1,299,868
NonMajor Business	<u>13,403</u>	<u>--</u>	<u>--</u>	<u>218,000</u>	<u>231,403</u>
Subtotal	<u>664,706</u>	<u>--</u>	<u>1,299,868</u>	<u>218,000</u>	<u>2,182,574</u>
Total	\$ 4,486,224	\$ 200,903	\$ 1,299,868	\$ 23,580,298	\$ 29,567,293

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE F – RECEIVABLES - Continued

The Board has a \$330,770 note receivable due from a company relating to the sale of land in the Industrial Park. The note is payable in monthly installments of \$4,166 including interest at 5.1% through September 2014.

The Board has a \$969,098 note receivable due from a company relating to the sale of a building and land in the Industrial Park. The note is payable in monthly installments of \$7,521 including interest at 7% through April 2008. A balloon payment of \$968,498 is due in May 2008.

NOTE G – CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2006 was as follows (in thousands):

Governmental activities:	Restated Beginning <u>Balance</u>	<u>Additions</u>	<u>Deletions</u>	Ending <u>Balance</u>
Capital assets not being depreciated:				
Land	\$ 10,220	\$ 528	\$ --	\$ 10,748
Construction in progress	<u>1,260</u>	<u>2,024</u>	<u>--</u>	<u>3,284</u>
Total capital assets not being depreciated	11,480	2,552	--	14,032
Other capital assets:				
Buildings	52,418	55	--	52,473
Improvements other than buildings	10,466	182	--	10,648
Machinery and equipment	<u>29,814</u>	<u>5,076</u>	<u>1,160</u>	<u>33,730</u>
Total capital assets being depreciated	92,698	5,313	1,160	96,851
Less accumulated depreciation for:				
Buildings	22,532	2,174	--	24,706
Improvements other than buildings	1,377	536	--	1,913
Machinery and equipment	<u>17,424</u>	<u>2,922</u>	<u>931</u>	<u>19,415</u>
Total accumulated depreciation	<u>41,333</u>	<u>5,632</u>	<u>931</u>	<u>46,034</u>
Total capital assets, being depreciated, net	<u>51,365</u>	<u>(319)</u>	<u>229</u>	<u>50,817</u>
Governmental activities capital assets, net	<u>\$ 62,845</u>	<u>\$ 2,233</u>	<u>\$ 229</u>	<u>\$ 64,849</u>

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE G – CAPITAL ASSETS - Continued

Business-type activities:	Beginning <u>Balance</u>	<u>Additions</u>	<u>Deletions</u>	Ending <u>Balance</u>
Capital assets not being depreciated:				
Land	\$ 1,604	\$ 1,921	\$ --	\$ 3,525
Construction in progress	<u>1,223</u>	<u>5,872</u>	<u>--</u>	<u>7,095</u>
Total capital assets not being depreciated	2,827	7,793	--	10,620
Other capital assets:				
Buildings	1,366	--	--	1,366
Improvements other than buildings	13,957	43	46	13,954
Furniture, fixtures and equipment	<u>3,476</u>	<u>1,308</u>	<u>3</u>	<u>4,781</u>
Total capital assets being depreciated	<u>18,799</u>	<u>1,351</u>	<u>49</u>	<u>20,101</u>
Less accumulated depreciation for:				
Buildings	728	75	--	803
Improvements other than buildings	9,092	522	--	9,614
Furniture, fixtures and equipment	<u>2,634</u>	<u>235</u>	<u>3</u>	<u>2,866</u>
Total accumulated depreciation	<u>12,454</u>	<u>832</u>	<u>3</u>	<u>13,283</u>
Total capital assets, being depreciated, net	<u>6,345</u>	<u>519</u>	<u>46</u>	<u>6,818</u>
Business-type activities capital assets, net	<u>\$ 9,172</u>	<u>\$ 8,312</u>	<u>\$ 46</u>	<u>\$ 17,438</u>

Additions to accumulated depreciation does not agree with depreciation expense due to transfers of capital assets between governmental and business-type activities.

Depreciation expense was charged to functions as follows:

Governmental activities:	
General government	\$ 1,596,203
Public safety	2,120,931
Physical environment	78,996
Transportation	998,458
Economic environment	2,220
Human services	132,823
Culture and recreation	<u>702,326</u>
Total governmental activities depreciation expense	<u>\$ 5,631,957</u>
Business-type activities	
Water and sewer	\$ 194,567
Landfill	375,316
Industrial park	17,768
Hangar rental	<u>199,118</u>
Total business-type activities depreciation expense	<u>\$ 786,769</u>

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE H- LONG-TERM DEBT

1. Changes in Long-Term Debt

The following is a summary of changes in long-term debt for the year.

	Balance October 1, <u>2005</u>	<u>Additions</u>	<u>Deductions</u>	Balance September 30, <u>2006</u>	Amount Due within <u>One Year</u>
Governmental activities:					
Compensated absences	\$ 7,338,504	\$ 4,190,894	\$ 4,006,362	\$ 7,523,036	\$ 35,188
Claims payable	2,846,030	3,482,538	2,984,995	3,343,573	2,436,866
Capital lease	112,350	--	54,900	57,450	57,450
Revenue bonds	2,697,500	--	195,000	2,502,500	205,000
Notes payable	4,712,710	--	1,235,985	3,476,725	902,236
Special assessment notes	<u>1,461,353</u>	<u>5,725,000</u>	<u>848,751</u>	<u>6,337,602</u>	<u>1,097,607</u>
	<u>\$19,168,447</u>	<u>\$13,398,432</u>	<u>\$ 9,325,993</u>	<u>\$23,240,886</u>	<u>\$ 4,734,347</u>
Business-type activities:					
Compensated absences	\$ 318,180	\$ 119,855	\$ 94,090	\$ 343,945	\$ --
Landfill closure costs	7,478,520	276,194	--	7,754,714	195,782
Revenue bonds	<u>2,697,500</u>	<u>--</u>	<u>195,000</u>	<u>2,502,500</u>	<u>205,000</u>
	<u>\$10,494,200</u>	<u>\$ 396,049</u>	<u>\$ 289,090</u>	<u>\$10,601,159</u>	<u>\$ 400,782</u>

Unamortized bond discounts totaling \$8,269 and deferred losses on refunding of bonds totaling \$97,205 are netted against the liability in the proprietary funds. Deferred bond issue costs were \$43,745 at year end.

Special assessment notes are fully secured by annual assessments made against property owners of the specific area benefited from the proceeds of the notes. The County has no legal obligation to levy ad valorem taxes or cover the notes in case of default by the property owners. The County does, however, maintain a moral commitment to cover the debt payments until such time as the property owners can make the payments.

2. Descriptions of Bonds and Notes

Bonds and notes payable at September 30, 2006 are comprised of the following:

General government - notes payable

\$575,000 Capital Improvement Refunding Revenue Note, Series 2003B payable to bank for refunding certain indebtedness of the County – due in quarterly payments of \$28,750 plus interest at 4.15%, secured by non-ad valorem revenues.

\$ 258,750

\$39,920 note payable to bank with a fixed rate of 6.75% for the Santa Rosa Clean Community System, Inc. (SRCCS) - due in annual payments of \$5,000 with a final payment due in 2006. The note is secured by a lien on the SRCCS property. Although this note is between the SRCCS and the bank, the obligation is recorded as a long-term liability of Santa Rosa County as the County committed to funding this note at \$5,000 per year for fifteen years.

7,721

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE H- LONG-TERM DEBT - Continued

\$45,541 Capital Improvement Refunding Revenue Note, Series 2003B payable to bank for refunding certain indebtedness of the County – due in 20 quarterly payments of \$2,277 plus interest at 3.43%, secured by non-ad valorem revenues.	15,940
\$1,340,693 Capital Improvement Refunding Revenue Note, Series 2003A payable to bank for refunding certain indebtedness of the County - due in 15 quarterly payments of \$71,528 to \$105,000 plus interest at 1.94%, secured by non-ad valorem revenues.	143,055
\$1,074,596 Capital Improvement Refunding Revenue Note, Series 2003A payable to bank for refunding certain indebtedness of the County - due in 16 quarterly payments of \$63,514 to \$70,000 plus interest at 1.94%, secured by non-ad valorem revenues.	190,541
\$3,700,000 note payable to bank for the acquisition and construction of facilities at the Pace Athletic Field. The note is due in 36 quarterly payments of \$90,763 to \$187,521 plus interest at 3.43%, secured by non-ad valorem revenues.	2,582,146
\$325,000 note payable to bank for the acquisition and construction of facilities in the Bagdad Community Center. The note is due in 28 quarterly payments of \$11,607 plus interest at 3.74%, secured by non-ad valorem revenues.	278,572
\$4,825,000 special assessment note payable to bank for the construction of certain restoration improvements to Navarre Beach. The note is due in 28 quarterly payments of \$172,321 plus interest at 3.66%, secured by non-ad valorem revenues. Annual assessments will be made against property owners sufficient to retire the maturing principal and interest.	4,308,036
\$900,000 special assessment note payable to bank for the construction of certain restoration improvements to Navarre Beach. The note is due in 27 quarterly payments of \$33,333 plus interest at 3.76%, secured by non-ad valorem revenues. Annual assessments will be made against property owners sufficient to retire the maturing principal and interest.	833,333
\$172,000 special assessment note payable to bank for the construction of certain infrastructure improvements in the Woodbine Springs Plantation Road Paving MSBU. Principal is due in 12 quarterly payments of \$13,268 to \$15,450 plus interest at 5.19%. Annual assessments are made against property owners in amounts sufficient to retire the maturing principal and interest. All assessments were collected by year end.	89,569

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE H- LONG-TERM DEBT - Continued

\$72,800 special assessment note payable to bank for the construction of a residential sewage system along Del Mar Drive. The note is due in 36 quarterly payments of \$2,600 including principal and interest at 5.71% with final payment due in 2010. Annual assessments will be made against property owners sufficient to retire the maturing principal and interest. 37,000

\$363,500 special assessment note payable to bank for the construction of infrastructure improvements on Grande Navarre Canal. The note is due in 32 quarterly payments of \$13,590 including principal and interest at 4.43% with final payment due in 2011. Annual assessments will be made against property owners sufficient to retire the maturing principal and interest. 237,509

\$250,000 special assessment note payable to bank for the construction of infrastructure improvements on Grande Navarre Canal. The note is due in 20 quarterly payments of \$10,925 to \$14,211 plus interest at 5.46% with final payment due in 2010. Annual assessments will be made against property owners sufficient to retire the maturing principal and interest. 182,124

\$900,000 special assessment note payable to bank for the construction of infrastructure improvements on Polynesian Island Canal. The note is due in 30 quarterly payments of \$26,984 to \$33,225 plus interest at 2.88% with final payment due in 2011. Annual assessments will be made against property owners sufficient to retire the maturing principal and interest. 650,031

General government - bonds payable

\$6,535,000 Capital Improvement Refunding Revenue Bonds, Series 2000-4.5 – 4.875% serial bonds due in annual installments of \$55,000 to \$610,000 from 2001 through 2016; Bonds are allocated 50% to governmental long-term debt and 50% to Landfill Fund. 2,502,500

Total general government bonds and notes payable \$ 12,316,827

Proprietary fund type - bonds payable

Enterprise Fund - Landfill

\$6,535,000 Capital Improvement Refunding Revenue Bonds, Series 2000-4.5 – 4.875% serial bonds due in annual installments of \$55,000 to \$610,000 from 2001 through 2016; Bonds are allocated 50% to governmental long-term debt and 50% to Landfill Fund. \$ 2,502,500

Total proprietary fund type bonds payable \$ 2,502,500

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE H- LONG-TERM DEBT - Continued

3. Debt Service Requirements

The annual requirements to amortize all bonds and notes outstanding at September 30, 2006 are as follows:

Governmental activities:

Year ended September 30,	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2007	\$ 2,195,157	\$ 445,506	\$ 2,640,663
2008	1,872,531	371,387	2,243,918
2009	1,773,404	300,514	2,073,918
2010	1,767,029	233,771	2,000,800
2011	1,746,209	164,955	1,911,164
2012-2016	<u>2,962,497</u>	<u>245,296</u>	<u>3,207,793</u>
	<u>\$12,316,827</u>	<u>\$ 1,761,429</u>	<u>\$14,078,256</u>

Business-type activities:

Year ended September 30,	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2007	\$ 205,000	\$ 114,320	\$ 319,320
2008	215,000	105,607	320,607
2009	220,000	96,363	316,363
2010	232,500	86,792	319,292
2011	242,500	76,563	319,063
2012-2016	<u>1,387,500</u>	<u>204,942</u>	<u>1,592,442</u>
	<u>\$ 2,502,500</u>	<u>\$ 684,587</u>	<u>\$ 3,187,087</u>

The annual requirements to amortize capital leases outstanding at September 30, 2006 are as follows:

Governmental activities:

Year ended September 30,	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2007	\$ 57,450	\$ 1,426	\$ 58,876
2008	--	--	--
2009	--	--	--
2010	--	--	--
2011	--	--	--
	<u>\$ 57,450</u>	<u>\$ 1,426</u>	<u>\$ 58,876</u>

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE H- LONG-TERM DEBT - Continued

4. Defeased Debt Outstanding

In prior years the County defeased certain bonds by placing the proceeds of new bonds in irrevocable trusts to provide for all future debt service payments on the old bonds. Accordingly, the trust accounts' assets and liabilities for the defeased bonds are not included in the County's financial statements. At September 30, 2006, \$7.5 million of bonds are considered defeased.

5. Capital Lease

The Sheriff entered into a capital lease related to the lease-purchase of automobiles for \$236,196 in 2004. Payments of \$5,371, including interest at 4.55%, are due monthly beginning October 31, 2003 until September 30, 2007.

NOTE I - CONDUIT DEBT OBLIGATIONS

From time to time Santa Rosa County has issued Industrial Development Revenue Bonds under the provisions of Chapter 159, Part II, Florida Statutes, to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Neither the Board, the State nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. Debt issues related to conduit financings outstanding at September 30, 2006 are as follows:

	<u>Date Issued</u>	<u>Final Maturity</u>	<u>Amount Issued</u>	<u>Outstanding 9/30/2006</u>
Baptist Hospital, 2003	8/21/2003	10/1/2021	\$57,905,000	\$57,905,000
Holley Navarre Water System, 2004	6/2/2004	5/1/2024	<u>4,145,000</u>	<u>3,835,000</u>
Total			<u>\$62,050,000</u>	<u>\$61,740,000</u>

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE J - OPERATING LEASES

The County has entered into various lease agreements for office space. The minimum rental commitments under such leases are as follows:

Year ending <u>September 30,</u>	
2007	\$ 64,498
2008	36,811
2009	--
2010	--
2011	--
Thereafter	--
Total minimum payments required	<u>\$ 101,309</u>

Rental expense for the year ended September 30, 2006 was \$179,134.

NOTE K - LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

State and federal laws and regulations require the County to place a final cover on its landfill sites when the landfill stops accepting waste and to perform certain maintenance and monitoring functions at sites for thirty years after closure. Although closure and postclosure care costs are paid only near or after the date that a landfill stops accepting waste, the County reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$7.8 million reported as landfill closure and postclosure care liability (current and noncurrent) at September 30, 2006, represents the cumulative amount reported to date based on the following percentage usage of the estimated capacity of each of the County's landfills:

Central Class I Landfill	56%
Central Class III Landfill	Closed 10/98
Holley Landfill	Closed 06/94
Northwest Landfill	Closed 02/91

The estimated cost of postclosure care for the Central Class III, Holley and Northwest landfills have been recognized in prior years with any changes in estimates being recorded in the current year. The County will recognize the remaining estimated cost of closure and postclosure care for the Central Class I landfill in the amount of \$3.3 million as its remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and postclosure care in 2006. The estimated remaining life of the Central Class I Landfill is 14 years. Cost of closure and life estimates are based on the areas currently in use, and not on potential areas of expansion. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

The County is required by state and federal laws and regulations to make annual contributions to a trust to finance closure and postclosure care. At September 30, 2006, the County held investments of \$1,480,763 to cover the escrow requirement of \$1,467,706. These investments are reported as restricted assets in the financial statements. The County expects that future inflation costs will be paid from interest earnings on these restricted investments and from charges to future landfill users or future tax revenue.

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE L - COMMITMENTS AND CONTINGENCIES

1. Retirement Plan

Participation - Employees of the County participate in the Florida Retirement System, a cost-sharing multiple-employer retirement system, established by Chapter 121, Florida Statutes. Participation is compulsory for full-time and part-time employees working in regularly established positions. Elected officials may elect not to participate in the system. Eligible employees may elect to participate in the Deferred Retirement Option Program (DROP), deferring receipt of retirement benefits while continuing employment with a Florida Retirement System employer.

Contributions - Chapter 121 requires the employer to pay all contributions (employee noncontributory) based upon state-wide rates established by the State of Florida. During 2006, the County contributed an average of 8.34% of each qualified regular employee's gross salary, 15.56% percent of the elected officials' salary, 19.13% of each special risk employee's salary, and 9.73% for each DROP participant. The contributions, funded on a pay-as-you-go basis, were equal to the actuarially determined contribution requirements for each year and totaled \$4,358,868, \$3,808,559 and \$3,464,172 for the years ended September 30, 2006, 2005, and 2004, respectively.

Benefit Provisions - The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. The FRS provides for vesting of benefits after 6 years of creditable service. Normal retirement benefits are available to employees who are vested and have reached the age of 62, or to those employees who have at least 30 years of creditable service, regardless of age. Early retirement is available after the employee is vested with a 5% reduction of benefits for each year prior to the normal retirement age. Retirement benefits are based upon age, average compensation and years-of-service credit where average compensation is computed as the average of an individual's five highest years of earnings. For DROP participants, the deferred monthly benefit plus interest compounded monthly, accrues for the specified period of the DROP participation. Upon retirement, the participant receives the total accumulated DROP benefits and begins to receive current benefits at the previously determined rate.

Financial Report of the Plan - The Florida Retirement System issues a stand-alone financial report. A copy can be obtained by contacting the State of Florida, Division of Retirement, Tallahassee, Florida.

2. Litigation

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the County's attorney the resolution of these matters will not have a material adverse effect on the financial condition of the County.

3. Federal and State Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by grantors cannot be determined at this time although the County expects such amounts, if any, to be immaterial.

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE M - RESERVES AND DESIGNATIONS

The following is a list of reserves used by the County in the fund level financial statements:

General Fund:

Reserve for inventory	\$ 40,791
Reserve for communications	880,680
Reserve for animal services education	49,097
Reserve for debt service	98,569
Reserve for boating improvements	422,386
Reserve for long-term intergovernmental receivable	<u>25,000</u>
	1,516,523

Road and Bridge Fund:

Reserve for Navarre Beach Bridge maintenance	4,000,000
Reserve for inventory	196,037
Reserve for long-term intergovernmental receivable	<u>76,997</u>
	4,273,034

HHR (Hurricane Housing Recovery) Fund:

Reserve for hurricane housing recovery	214,639
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Nonmajor Governmental Funds:

Reserve for forfeited property	29,028
Reserve for law library	42,311
Reserve for tourist development	1,383,457
Reserve for gas and oil preservation	3,559,601
Reserve for court technology	563,191
Reserve for records modernization trust fund	843,581
Reserve for law enforcement training	<u>106,166</u>
	<u>6,527,335</u>

Total Governmental Funds	<u>\$12,531,531</u>
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NOTE N - RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. In 1986 the County established a Self-Insurance Fund (an internal service fund) to account for and finance its uninsured risks of loss. Under this program the County is self-insured with respect to the following exposures:

- Workers Compensation
- Auto Physical Damage
- Auto Liability
- Construction and Road Equipment

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE N - RISK MANAGEMENT - Continued

The County is covered by outside insurance for the following exposures:

- Portable Communication Equipment
- Boats
- Employee Fidelity
- General Liability, \$25,000 deductible
- Public Officials' Liability, \$25,000 deductible

Conventional insurance remains in effect for buildings, contents and Sheriff's general, automobile and professional liability. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. The Board of County Commissioners and other County elected officials participate in the program and make payments to the Self-Insurance Fund based on historical estimates of the amounts needed to pay prior and current year claims and to establish a reserve for catastrophic losses. The claims liability of \$3,343,573 is based on the requirements of Governmental Accounting Standards Board Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated.

Liabilities for incurred losses to be settled by fixed or reasonably determined payments over a long period of time are reported at their present value using an expected future investment yield assumption of 5.5 to 8 percent. The undiscounted liability of these structured settlements is \$1,912,178. These liabilities are reported at their present value of \$928,690 at September 30, 2006.

Changes in the Fund's claims liability amount in fiscal years 2005 and 2006 were as follows:

	Beginning-of- Fiscal-Year <u>Liability</u>	Current-Year Claims and Changes in <u>Estimates</u>	Claim <u>Payments</u>	Balance at Fiscal <u>Year-End</u>
2004 - 2005	\$ 3,014,289	\$ 8,858,716	\$ 9,026,975	\$ 2,846,030
2005 - 2006	\$ 2,846,030	\$ 3,482,538	\$ 2,984,995	\$ 3,343,573

The following table presents a summary of the claims payable liability at year end:

Current claims payable	\$ 2,414,883
Current claims – structured settlements	<u>21,983</u>
Total claims payable, current	2,436,866
Long-term claims – structured settlements	<u>906,707</u>
Total claims payable	<u>\$ 3,343,573</u>

Santa Rosa County, Florida
NOTES TO FINANCIAL STATEMENTS
September 30, 2006

NOTE N - RISK MANAGEMENT - Continued

The County is a member of the Florida Association of Counties Trust, a pooled liability program providing general liability coverage and public officials' liability coverage, excluding the Sheriff. The County pays an annual premium as a participant of the pooled liability program. During 1994, the first year of participation, the County paid an extraordinary loss fund payment of \$249,886. The liability coverage is not designed to be assessable; however, should the pool fail to meet its obligations, the County may be required to contribute additional funds or cover its own obligations. No accrual for future assessments has been recorded in the financial statements as such assessments do not appear probable based on past experience of the pool, and experience of the pool subsequent to the County's fiscal year end through the date of these financial statements. In the event the County elected to terminate its participation in the pool, the extraordinary loss fund payment would be refunded to the County, given adequate funding of the pool.

NOTE O - COMPLIANCE AND ACCOUNTABILITY

Accumulated Deficits

The Disaster Fund has a deficit in fund balance due to the costs associated with Hurricanes Ivan, Dennis and Katrina. Revenues from Federal and State sources covered 87.5% to 95% of allowable costs. Disallowed costs and the County's local match portion have not been fully funded from local sources as yet.

The Self Insurance fund has a deficit in net assets due to the costs associated with Hurricanes Ivan, Dennis and Katrina combined with a general liability deductible of \$100,000. The County has reduced their deductible to \$25,000 in order to reduce future claims expense.

NOTE P – PRIOR PERIOD ADJUSTMENT

During the year ended September 30, 2006, a change was made to the net assets of the Governmental Activities to correct the historical cost of the jail that had not been recorded in previous years. The adjustment increased net assets and buildings by \$14,252,456.

REQUIRED SUPPLEMENTAL INFORMATION

Santa Rosa County, Florida

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
GENERAL FUND**

Year ended September 30, 2006

	Original Budget	Final Budget	Actual
Revenues			
Taxes	\$ 39,467,850	\$ 39,467,850	\$ 41,580,745
Licenses and permits	2,370,250	2,370,250	2,581,246
Intergovernmental	10,566,750	13,961,776	12,062,185
Charges for services	5,820,279	5,877,126	4,047,114
Fines and forfeits	218,500	218,500	292,178
Miscellaneous	1,092,800	1,654,192	2,910,578
Total revenues	<u>59,536,429</u>	<u>63,549,694</u>	<u>63,474,046</u>
Expenditures			
Current			
General government	20,099,059	23,830,352	19,347,371
Public safety	33,468,400	34,458,933	33,727,984
Physical environment	1,178,450	1,178,450	1,074,866
Transportation	1,113,670	1,248,670	1,192,597
Economic environment	146,050	146,050	148,838
Human services	4,251,770	4,292,195	3,968,526
Culture and recreation	2,533,595	2,944,122	3,481,750
Reserve for contingencies	1,876,450	2,345,526	--
Total expenditures	<u>64,667,444</u>	<u>70,444,298</u>	<u>62,941,932</u>
Excess (deficiency) of revenues over expenditures	(5,131,015)	(6,894,604)	532,114
Other financing sources (uses)			
Transfers in	94,500	226,500	238,000
Transfers out	(643,210)	(1,464,788)	(1,094,888)
Total other financing sources (uses)	<u>(548,710)</u>	<u>(1,238,288)</u>	<u>(856,888)</u>
Net change in fund balances	(5,679,725)	(8,132,892)	(324,774)
Fund balance, beginning of year	5,679,725	8,132,892	9,868,009
Change in reserve for inventory	--	--	12,244
Fund balance, end of year	<u>\$ --</u>	<u>\$ --</u>	<u>\$ 9,555,479</u>

Santa Rosa County, Florida

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
ROAD AND BRIDGE FUND**

Year ended September 30, 2006

	Original Budget	Final Budget	Actual
Revenues			
Taxes	\$ 6,471,410	\$ 6,471,410	\$ 6,920,838
Intergovernmental	2,983,950	4,386,775	11,126,261
Charges for services	--	14,962	24,566
Miscellaneous	190,000	296,353	377,744
Total revenues	<u>9,645,360</u>	<u>11,169,500</u>	<u>18,449,409</u>
Expenditures			
Current			
Physical environment	--	1,596,647	4,777,443
Transportation	11,603,160	18,988,894	15,468,217
Reserve for contingencies	207,600	132,345	--
Total expenditures	<u>11,810,760</u>	<u>20,717,886</u>	<u>20,245,660</u>
Excess (deficiency) of revenues over expenditures	(2,165,400)	(9,548,386)	(1,796,251)
Other financing sources (uses)			
Transfers in	67,590	4,054,863	4,036,683
Transfers out	(107,770)	(107,770)	(107,770)
Total other financing sources (uses)	<u>(40,180)</u>	<u>3,947,093</u>	<u>3,928,913</u>
Net change in fund balances	(2,205,580)	(5,601,293)	2,132,662
Fund balance, beginning of year	2,205,580	5,601,293	4,292,858
Change in reserve for inventory	<u>--</u>	<u>--</u>	<u>(101,306)</u>
Fund balance, end of year	<u>\$ --</u>	<u>\$ --</u>	<u>\$ 6,324,214</u>

Santa Rosa County, Florida

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
ELECTRICITY FRANCHISE FEE FUND**

Year ended September 30, 2006

	Original Budget	Final Budget	Actual
Revenues			
Taxes	\$ 3,876,000	\$ 3,876,000	\$ 4,643,093
Miscellaneous	--	--	92,575
Total revenues	<u>3,876,000</u>	<u>3,876,000</u>	<u>4,735,668</u>
Expenditures			
Current			
Reserve for contingencies	<u>2,325,600</u>	<u>5,637,285</u>	--
Total expenditures	<u>2,325,600</u>	<u>5,637,285</u>	--
Excess (deficiency) of revenues over expenditures	1,550,400	(1,761,285)	4,735,668
Other financing sources (uses)			
Transfer out	<u>(1,550,400)</u>	<u>(7,772,673)</u>	<u>(7,772,673)</u>
Total other financing sources (uses)	<u>(1,550,400)</u>	<u>(7,772,673)</u>	<u>(7,772,673)</u>
Net change in fund balances	--	(9,533,958)	(3,037,005)
Fund balance, beginning of year	<u>--</u>	<u>9,533,958</u>	<u>9,533,958</u>
Fund balance, end of year	<u>\$ --</u>	<u>\$ --</u>	<u>\$ 6,496,953</u>

Santa Rosa County, Florida

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
HHR (HURRICANE HOUSING RECOVERY) PROGRAM FUND**

Year ended September 30, 2006

	Original Budget	Final Budget	Actual
Revenues			
Intergovernmental	\$ --	\$ 14,573,991	\$ 2,883,939
Miscellaneous	--	--	214,341
Total revenues	--	14,573,991	3,098,280
Expenditures			
Current			
Public safety	--	13,936,771	2,683,939
Total expenditures	--	13,936,771	2,683,939
Excess (deficiency) of revenues over expenditures	--	637,220	414,341
Other financing sources (uses)			
Transfer out	--	(637,220)	(200,000)
Total other financing sources (uses)	--	(637,220)	(200,000)
Net change in fund balances	--	--	214,341
Fund balance, beginning of year	--	--	298
Fund balance, end of year	\$ --	\$ --	\$ 214,639

Santa Rosa County, Florida

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
DISASTER FUND**

Year ended September 30, 2006

	Original Budget	Final Budget	Actual
Revenues			
Intergovernmental	\$ --	\$ 4,719,469	\$ 5,281,790
Miscellaneous	--	--	22,493
Total revenues	--	4,719,469	5,304,283
Expenditures			
Current			
Public safety	--	5,139,716	5,139,716
Total expenditures	--	5,139,716	5,139,716
Excess (deficiency) of revenues over expenditures	--	(420,247)	164,567
Other financing sources (uses)			
Transfer in	--	420,247	--
Total other financing sources (uses)	--	420,247	--
Net change in fund balances	--	--	164,567
Fund balance, beginning of year	--	--	(5,002,421)
Fund balance, end of year	\$ --	\$ --	\$ (4,837,854)

Santa Rosa County, Florida

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
MSBU (MUNICIPAL SERVICE BENEFIT UNIT) FUND**

Year ended September 30, 2006

	Original Budget	Final Budget	Actual
Revenues			
Intergovernmental	\$ --	\$ 10,932,287	\$ 9,264,768
Miscellaneous	2,378,510	3,516,107	3,713,210
Total revenues	<u>2,378,510</u>	<u>14,448,394</u>	<u>12,977,978</u>
Expenditures			
Current			
Public safety	1,417,820	1,417,820	1,484,192
Physical environment	243,440	18,016,072	15,345,296
Transportation	1,503,518	1,589,445	1,302,709
Debt service	10,000	17,967	12,966
Reserve for contingencies	67,636	67,636	--
Total expenditures	<u>3,242,414</u>	<u>21,108,940</u>	<u>18,145,163</u>
Excess (deficiency) of revenues over expenditures	(863,904)	(6,660,546)	(5,167,185)
Other financing sources (uses)			
Transfers in	285,990	1,047,681	1,047,681
Transfers out	(529,604)	(1,254,863)	(1,098,625)
New debt issuance	905,490	6,639,170	5,725,000
Total other financing sources (uses)	<u>661,876</u>	<u>6,431,988</u>	<u>5,674,056</u>
Net change in fund balances	(202,028)	(228,558)	506,871
Fund balance, beginning of year	<u>202,028</u>	<u>228,558</u>	<u>963,627</u>
Fund balance, end of year	<u>\$ --</u>	<u>\$ --</u>	<u>\$ 1,470,498</u>

**REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED
ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE
WITH *GOVERNMENT AUDITING STANDARDS***

Honorable Board of County Commissioners
Honorable Mary M. Johnson, Clerk and Accountant to the
Board of County Commissioners
Santa Rosa County, Florida

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Santa Rosa County, Florida, as of and for the year ended September 30, 2006, and have issued our report thereon dated January 26, 2007. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Santa Rosa County, Florida's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Santa Rosa County, Florida's basic financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts.

However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

As required by provisions of Chapter 10.550, Rules of the Auditor General, we have issued a separate management letter dated January 26, 2007, which should be considered in assessing the results of our audit.

This report is intended solely for the information and use of the Board of County Commissioners, management and appropriate governmental agencies and is not intended to be and should not be used by anyone other than these specified parties.

O'Sullivan Creel, LLP

January 26, 2007

MANAGEMENT LETTER

Honorable Board of County Commissioners
Honorable Mary M. Johnson, Clerk and Accountant to the
Board of County Commissioners
Santa Rosa County, Florida

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Santa Rosa County, Florida, as of and for the fiscal year ended September 30, 2006, and have issued our report thereon dated January 26, 2007.

We have issued our Independent Auditor's Report On Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed In Accordance With *Government Auditing Standards* dated January 26, 2007. Disclosures in that report, if any, should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards*, issued by the Comptroller General of the United States. Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, Rules of the Auditor General, which govern the conduct of local governmental entity audits performed in the State of Florida and require that certain items be addressed in this letter. Items under Chapter 10.554 (1) (h) 1-4, Rules of the Auditor General, are addressed in the separately issued management letters of the Board of County Commissioners, Sheriff, Clerk, Tax Collector, Property Appraiser and Supervisor of Elections. For the County as a whole, items under the Rules of the Auditor General Chapter 10.554 (1) (h) 6 are addressed as follows:

As required by the Rules of the Auditor General (Section 10.554 (1) (h) 6. a.), the scope of our audit included a review of the provisions of Section 218.503(1), Florida Statutes, "Determination of Financial Emergency." In connection with our audit, we determined that Santa Rosa County, Florida has not met any of the conditions described in Section 218.503(1), Florida Statutes.

As required by the Rules of the Auditor General (Section 10.554 (1) (h) 6. b.), we determined that the financial information for Santa Rosa County, Florida included in the financial report filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with Santa County, Florida's audited basic financial statements.

As required by the Rules of the Auditor General (Section 10.554 (1) (h) 6. c.), the scope of our audit included the use of financial condition assessment procedures pursuant to Rule 10.556 (7), to aid in the detection of deteriorating financial conditions.

This management letter is intended solely for the information and use of the Board, management and appropriate governmental agencies and is not intended to be and should not be used by anyone other than these specified parties.

O'Sullivan Creel, LLP

January 26, 2007

**Annual Audit Report
County-Wide
Santa Rosa County, Florida
MANAGEMENT'S RESPONSE TO MANAGEMENT LETTER
September 30, 2006**

There were no comments which require management's written response.